December 4, 1947

MEMORANDUM FOR:

Mr. Donald Radoea
Administrative Assistant to the President

A question has arisen relative to the investigative jurisdiction in cases arising under the Loyalty Program in the Canal Zone, Samoa, Guam and other parts of the world distant from the Continental United States.

The President has herefore made it clear that he wishes the Federal Bureau of Investigation to be responsible for the loyalty investigation of incumbent civilian employees of the Federal Government without exception. Furthermore, the Congress appropriated funds to the Federal Bureau of Investigation and to no other agency for this purpose.

However, I believe that we must take another look at this problem and that the following factors must be given consideration: First, the Federal Bureau of Investigation has been informed by Military Intelligence that the Army has civilian personnel in fifty-four countries throughout the world. I believe that Navy civilian personnel are distributed in much the same fashion. Secondly, the State Department probably is represented in every country in the world. Certain other Government agencies have representatives in many countries. Finally, it should be pointed out that when the President set up the Central Intelligence Group, now the Central Intelligence Agency, it was specifically indicated that the Federal Bureau of Investigation would be excluded from investigative responsibility in all countries except the United States and its territories. As a result, the Federal Bureau of Investigation's Special Intelligence Service program was terminated and that Bureau now has no investigative personnel functioning outside of the United States, except for a few Agents acting in a police liaison capacity at strategic points in Latin America and in Europe.

It appears that there are two possible solutions: 1. To have the Central Intelligence Agency, if it is adequately equipped to do so, assume the investigative responsibility under the Loyalty Program outside the United States and its territories; or 2. To have the armed forces handle their own investigations in that area and the Central Intelligence Agency handle investigations for all other agencies outside the United States and its territories.

Of course, this should in no wise affect the agreement already reached giving the Federal Bureau of Investigation exclusive jurisdiction in these cases within the United States and its territories.

Regton Ford
Acting The Assistant to the Attorney General