MEMORANDUM FOR MR. WEBB

August 27, 1960

As I foresee developments, those who put out the release in Chicago may well let it stand, and then instead of formally presenting the message to the Convention may read the telegram from General MacArthur and issue a blast at the same time.

In the resulting confusion, questions will be asked as to who ordered the withdrawal of the original message and why the original message is regarded as inconsistent with United States policy. The question arises whether the White House today should issue its order, the General's reply and the General's telegram, or whether it should brief the press for release when the news breaks. There may be still other alternatives of action.

Points which might be made either now in order to clarify the press or by me on Tuesday, or both, are along these lines:

1. There can be only one voice in stating United States positions in foreign relations. This is of fundamental Constitutional importance. The President has spoken very clearly and very specifically on the subject of American policy toward Formosa. It is essential that the clarity, sincerity and good faith of our position on this matter—a matter which is now being used to divide the free world—should not be brought in doubt.

The President cannot debate with the General as to who states the United States position the better nor can he debate with the General whether the General's statement supports or does not support the President's position.

The President's statement must stand before the world unconfused and uninterpreted as the official position of the United States.

In the light of this situation if the General's statement is compared with the President's statement, the difference is at once apparent. For instance, the President says in his statement of
June 27 that, as a corollary of the action in directing the Seventh
Fleet to prevent an attack on Formosa, he was calling upon the
Chinese Government on Formosa to cease all air and sea opera-
tions against the mainland. There is no suggestion of this idea
in the General's statement.

2. In the same statement, the President says that the deter-
mination of the future status of Formosa must await the restora-
tion of security in the Pacific, a peace settlement with Japan or
consideration by the United Nations. There is no such idea in the
General's paper.

3. In the President's message to Congress of July 10, he says
that we have no territorial ambitions nor do we seek for ourselves
any special position or privileges on Formosa. The General's
statement should be read in the light of this pronouncement by the
President.

4. In his message the President says that the present military
action is without prejudice to the political questions affecting that
island and that our desire is that these political questions be
settled by peaceful means.

5. The President says that with peace reestablished even the
most complex political questions are susceptible of solution, but
in the presence of brutal aggression some of these questions may
have to be held in abeyance in the interests of the security of all.

Not only with these statements made most solemnly by the
President as official statements of the Government but in the of-
official communication which Ambassador Austin as the direct
representative of the President made to Mr. TrygveLie on
August 25, Ambassador Austin quoted the President's statements
referred to above and said: "These statements and the facts to
which they related make perfectly clear certain fundamental points
which the people of the world will have clearly in mind."

The fundamental points which Ambassador Austin then listed
as the essence of American policy include those which I have re-
ferred to in the paragraphs above. It is essential that these funda-
mental points remain absolutely clear as United States policy amid
the dust storm of propaganda which Mr. Malik is raising on this
very subject.
The President's action in directing the withdrawal of the General's message was an effort to preserve the clarity of the position of the United States before the world.

It must not be forgotten that General MacArthur is the United Nations Commander in Korea, that the question of Formosa has now been brought before the Security Council of the United Nations, that members of the United Nations have differing points of view regarding Formosa, and that the American position which has been so clearly stated by the President and Ambassador Austin must not be beclouded in any way by any person.

D.A.